

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03 ACDA-19

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INFO ALL NATO CAPITALS 4069

AMEMBASSY MOSCOW

USDEL MBFR VIENNA

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

USMISSION GENEVA

CINCLANT

C O N F I D E N T I A L NATO 3144

E.O. 11652: GDS

TAGS: NATO, PARM, PFOR, MARR

SUBJECT: CSCE CONFIDENCE BUILDING MEASURES

GENEVA FOR CSCE DEL

REF: A) STATE 116333

B) GENEVA 270

SUMMARY: ALLIES NOW ALL AGREE ON FALLBACK TO APPLICATION OF CBM'S
TO A BAND OF SOVIET EUROPEAN TERRITORY, SUBJECT TO CERTAIN CONDI-
TIONS. CBM DISCUSSION AT JUNE 7 NAC LIKELY TO FOCUS ON WHEN THIS
CONCESSION MAY BE BROACHED TO SOVIETS, AND ON POSSIBLE COMPROMISE
ON ADVANCE NOTIFICATION OF MOVEMENTS. END SUMMARY

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1. DURING BRIEF JUNE 5 POLADS MEETING ALL ALLIES, INCLUDING THE U.S. PER REF A, INDICATED CONSENSUS ON EVENTUAL ALLIED FALLBACK TO APPLICATION OF CBM'S IN BAND OF SOVIET TERRITORY. SEVERAL REPS INDICATED THAT THEIR CURRENT INSTRUCTIONS ONLY AUTHORIZE FALLBACK TO A BAND OF 700 KMS., BUT MILITARY COMMITTEE REP GAVE PRELIMINARY VIEW THAT MC WOULD BE ABLE TO ACCEPT FALLBACK TO 500 KMS. FRG, BELGIUM, UK, NETHERLANDS AND ITALIAN REPS STRESSED THAT 500 KMS. WAS A MINIMUM, AND THEY HAD NO AUTHORIZATION TO INDICATE THAT ANY FURTHER COMPROMISE ON THE PART OF THEIR GOVERNMENTS WOULD BE ACCEPTABLE. FRG AND ITALIAN REPS FURTHER STIPULATED THAT ALLIS IN GENEVA SHOULD AVOID REFERENCE TO "BORDERS" OR "FRONTIERS" AS A BASIS FOR MEASURING CBM ZONES. SEVERAL REPS OBSERVED THAT OTHER SIDE IN GENEVA HAD NOW CLEARLY PROPOSED 50 KMS. BAND FOR ADVANCE NOTIFICATION, AND QUESTION ARISES WHEN ALLIES SHOULD MAKE COUNTERMOVE.

2. TURKISH REP INDICATED THAT ANKARA COULD FOR THE MOMENT ONLY AGREE TO APPLICATION OF CBM'S IN EASTERN AREA BOUNDED BY RIZE/ERZURUM/AGRI TRIPOINT OF THE SOVIET-IRANIAN-TURKISH FRONTIER.

3. AFTER DISCUSSION OF LAND AREA FOR CBM'S, U.S. REP DREW ON ADDITIONAL POINTS IN REF A COVERING APPLICATION IN ADJACENT WATERS AND AIRSPACE, AND NOTIFICATION OF AIR AND NAVAL COMPONENTS OF GROUND FORCE MANEUVERS. COMMENT: WE UNDERSTAND INTENT OF PARA 2, REF A TO BE TO DEAL WITH AIR AND NAVAL ELEMENTS, AND NOT TO ESTABLISH ANY NEW DISTINCTION BETWEEN "EXERCISES" AND "MANEUVERS." LATTER REMAINS ALLIED PREFERRED TERM FOR CBM MEASURE. IF DEPARTMENT PREFERS "EXERCISES," PLEASE ADVISE RATIONALE. IF NOT, WE WILL CONTINUE TO USE "MANEUVERS." END COMMENT

4. UK OBSERVED THAT NAC DISCUSSION OF CBM'S DURING JUNE 7 CSCE MEETING WOULD NEED TO FOCUS NOT ONLY ON ISSUE OF AREA OF APPLICATION OF CBM'S BUT ALSO ON CONTINUING QUESTION OF MOVEMENTS, ON WHICH NEARLY ALL ALLIES HAD NOW AGREED ON NORWEGIAN COMPROMISE PROPOSAL (REF B).

5. COMMENT: FROM THE ABOVE, ALLIES ARE LIKELY TO FOCUS ON TWO CBM ISSUES IN JUNE 7 CSCE DISCUSSION IN NAC:

A. WHETHER TIME IS RIPE FOR ALLIES TO INDICATE FLEXIBILITY
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ON AREA OF APPLICATION IN EUROPEAN USSR;

B. WHETHER ALL (E.G., U.S.) CAN ACCEPT NORWEGIAN COMPROMISE
TO DISPOSE OF MOVEMENTS ISSUE.
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